Circular No. 70/2012

12 December 2012

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To all Registered owners, Registered bareboat charterers, Managers and Representatives of ships flying the Cyprus flag

To all Owners, Managers, Representatives and Agents in Cyprus of Ships, irrespective of flag they are flying, calling at Cyprus ports

c/o Cyprus Shipping Chamber

c/o Cyprus Union of Shipowners

c/o Cyprus Shipping Association


I refer to the above matter and in view of the application as from 31st December 2012 of Regulation (EC) No. 392/2009 on the liability of carriers of passengers by sea in the event of accidents, you are hereby informed as follows:


Regulation (EC) No. 392/2009 (hereinafter “the Regulation”), lays down the European Union regime relating to liability and insurance for the carriage of passengers by sea as set out in the relevant provisions of-

(a) the Athens Convention relating to the Carriage of Passengers and their Luggage by Sea, 1974, as amended by the Protocol of 2002 of the International Maritime Organization (read and interpreted together as “the 2002 Athens Convention”); and

(b) the IMO Reservation and Guidelines for Implementation of the Athens Convention adopted by the IMO Legal Committee on 19 October 2006 (“the IMO Guidelines”, these are set out in Annex II of the Regulation).
2. Scope of application

2.1. The Regulation applies to any international carriage\(^1\) where:

(a) the ship is flying the flag of or is registered in an EU/EEA Member State \(^2\); or

(b) the contract of carriage has been made in an EU/EEA Member State; or

(c) the place of departure or destination, according to the contract of carriage, is in an EU/EEA Member State.

2.2. In accordance with the Regulation, the expression “or is registered in a Member State” encompasses ships whose flag State for the purposes of bareboat charter-out registration, is either an EU/EEA Member State or a contracting party to the 2002 Athens Convention (see recital (12) of the Regulation).

2.3. Furthermore, the Regulation applies to carriage by sea within a single Member State on board ships of Classes A and B under Article 4 of Directive 98/18/EC\(^3\). The Regulation (Article 11) grants to Member States the option to defer the application of the Regulation until 31 December 2016 with respect to Class A ships, and until 31 December 2018 with respect to Class B ships.

In this respect, the Cyprus Authorities hereby announce their decision to exercise the said option and to defer the application of the Regulation until 31 December 2016 with respect to Class A ships and until 31 December 2018 with respect to Class B ships. The deferment is effected in the following manner:

2.3.1. Deferment effected by the Republic of Cyprus as the host State: The deferment under Article 11 of the Regulation applies to all domestic seagoing voyages performed within the Republic of Cyprus by Class A and B ships of all nationalities (Cyprus or foreign ships). Notwithstanding the above deferment, in the case of a foreign ship, being an EU/EEA ship performing domestic voyages within the Republic of Cyprus whose Flag State has not exercised (by the 31\(^{st}\) December 2012) the option to defer the application of the Regulation under Article 11, then for that specific EU/EEA ship the above deferment, as announced by the Republic of Cyprus, shall NOT apply and the Regulation shall be applied to the specific EU/EEA ship as from 31\(^{st}\) December 2012.

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\(^1\) Article 1, point 9, of the 2002 Athens Convention defines “international carriage” as any carriage in which, according to the contract of carriage, the place of departure and the place of destination are situated in two different States, or in a single State if, according to the contract of carriage or the scheduled itinerary, there is an intermediate port of call in another State.

\(^2\) Regulation (EC) No. 392/2009 is of European Economic Area relevance.

2.3.2. Deferment effected by the Republic of Cyprus as the Flag State for Cyprus ships operating in domestic seagoing voyages within another EU/EEA Member State: The deferment under Article 11 of the Regulation applies to all domestic seagoing voyages performed by Class A and B Cyprus ships within another EU/EEA Member State. Notwithstanding the above deferment, in case the other EU/EEA Member State, in its capacity as host State, has not exercised (by 31st December 2012) the option to defer the application of the Regulation under Article 11, then for that specific Cyprus ship the above deferment, as announced by the Republic of Cyprus, shall NOT apply and the Regulation shall be applied to the specific Cyprus ship as from 31st December 2012.

2.4. It remains optional whether EU/EEA Member States shall extend the scope of application of the Regulation by applying it to all domestic seagoing voyages. The Cyprus Authorities have for the time being decided not to extend the scope of application of the Regulation to domestic seagoing voyages performed within the Republic of Cyprus by Class C and Class D ships.

2.5 The definition of the term “passenger” in Article 1 of the 2002 Athens Convention encompasses any person carried in a ship under a contract of carriage or who with the consent of the carrier, is accompanying a vehicle or live animals which are covered by a contract of carriage of goods not governed by the 2002 Athens Convention. This definition is quite wide and also covers situations such as for example when on board a Ro/Ro cargo vessel a number of lorries are transported. The drivers of these lorries when, collectively on each voyage are more than twelve, will be considered as passengers. Therefore, such vessels (Ro/Ro cargo vessels) will also be governed by the provisions of the 2002 Athens Convention and the Regulation and will be required to have the necessary compulsory insurance in place, and to submit the blue cards in order to obtain the required State certificate (see paragraph 5 below).

3. Additional novel provisions introduced by the Regulation

1. Compensation in respect of mobility equipment or other specific equipment

3.1. Article 4 of the Regulation provides that the carrier’s liability under Article 3(3) of the 2002 Athens Convention shall apply in the event of loss of, or damage to, mobility equipment or other specific equipment used by a passenger with reduced mobility. The compensation shall correspond to the replacement value of the equipment, or where applicable, to the costs relating to repairs.
II. **Advance payment**

3.2. It should be borne in mind that Article 6 of the *Regulation* imposes upon a carrier who actually performs the whole or a part of the carriage the obligation to make an **advance payment** in the event of death or personal injury, caused by a shipping incident which occurred during the carriage. The advance payment shall be made by the said carrier to cover immediate economic needs on a basis proportionate to the damage suffered within 15 days of the identification of the person entitled to damages. It is noted that, in the event of death to a passenger, the payment shall not be less than EUR 21 000.

3.3. An advance payment does not constitute recognition of liability and may be offset against any subsequent sums paid on the basis of the *Regulation*.

III. **Information to passengers**

3.4. The carrier and/or performing carrier is, under Article 7 of the *Regulation*, required to provide passengers with appropriate and comprehensible information regarding their rights under the *Regulation*.

3.5. Where the contract of carriage is made in an EU/EEA Member State, this information shall be provided at all points of sale, including sale by telephone and via the Internet. Where the place of departure is in an EU/EEA Member State, that information shall be provided prior to departure whereas, in all other cases, it shall be provided at the latest on departure.

3.6. The European Commission is currently preparing with the intention to make public in the coming weeks a summary of the provisions of the *Regulation*. Compliance with the Article 7 information requirement entails that the carrier and performing carrier shall **at least** provide passengers the summary information to be prepared by the European Commission.

4. **Liability**

4.1. **Liability Regime**

The *Regulation* (Article 3) provides that the **liability regime** in respect of passengers, their luggage and vehicles shall be governed by the *Regulation*, certain provisions of the *2002 Athens Convention* as well as the *IMO Guidelines* on the matter which have become mandatory under the *Regulation* (and are annexed to it as Annex II).

For instance, the liability regime of the carrier for the **death of or personal injury** to a passenger is governed by Article 3 of the *2002 Athens Convention*, which in a nutshell distinguishes **three** separate situations:
• For loss caused by a shipping incident, to the extent that such loss on each distinct occasion does not exceed 250,000 SDR (approximately 301,000 euro): The carrier is strictly liable subject to certain exceptions (result of an act of war, hostilities, civil war, insurrection, a natural phenomenon, or caused by an act or omission by a third party with intent) (Article 3(1) of 2002 Athens Convention).

• For loss caused by a shipping incident, to the extent that such loss on each distinct occasion exceeds 250,000 SDR (approximately 301,000 euro): The carrier is further liable, unless the carrier proves (only for the part exceeding 250,000 SDR) that the incident which caused the loss occurred without his fault or neglect (Article 3(1) of 2002 Athens Convention).

• For loss caused by a non-shipping incident: the carrier is liable if the incident which caused the loss was due to the fault or neglect of the carrier. The burden of proving fault or neglect lies with the claimant (Article 3(2) of 2002 Athens Convention).

Article 3 of the 2002 Athens Convention further provides for the liability regime for loss of or damage to cabin luggage or to luggage other than cabin luggage.

4.2. Limitation of liability

The relevant limits of liability for death or personal injury or for loss of or damage to luggage and vehicles are set out in Articles 7 and 8 of the 2002 Athens Convention.

Global limitation of liability under national legislation implementing the 1996 Convention on Limitation of Liability for Maritime Claims 1976 as amended by its 1996 Protocol thereto (LLMC 96 Convention) also applies (see Article 5 of Regulation).

4 “Shipping incident” for the purposes of the Regulation and the 2002 Athens Convention means: shipwreck, capsizing, collision or stranding of the ship, explosion or fire in the ship or defect in the ship. All other incidents in the course of the carriage for the purposes are “non-shipping” incidents.

5 “Special Drawing Rights SDR”, converted on a daily basis by the International Monetary Fund, see http://www.imf.org/external/np/exr/facts/sdr.htm. On 15 November 2012 1 EUR = 0.83 SDR.

5. **Compulsory Insurance**

In cases of application of the *Regulation*, carriers of **ships licensed to carry more than 12 passengers** are required to maintain **compulsory insurance** or other financial security\(^7\) to cover liability under the **2002 Athens Convention** in respect of the death of and personal injury to passengers. The limit of the compulsory insurance or other financial security shall not be less than 250,000 SDR per passenger on each distinct occasion (see Article 4bis of the **2002 Athens Convention**).

Ships are to be issued with a **Certificate** from their **Flag State** attesting that insurance or other financial security is in force.

Compulsory insurance will be required in the case of Ro/Ro cargo vessels transporting **lorries** and where the number of **lorry drivers** exceeds 12 on each voyage as, in such instance, such lorry drivers will be considered as **passengers** (see paragraph 2.5 above).

6. **Insurance Undertakings (Blue Cards) and State Certificates**

6.1. As aforementioned, the **IMO Guidelines** adopted by the IMO Legal Committee on 19 October 2006 are **binding** under the *Regulation*. Paragraph 2 of the **IMO Guidelines** provides that State Parties should issue insurance certificates on the basis of one undertaking from an insurer covering **war risks**, and another insurer covering **non war risks**. Each insurer should only be liable for its part. An example of a set of insurance undertakings (Blue Cards) reflecting these guidelines, as included in Appendix B to the **IMO Guidelines** is attached hereto for your perusal (**ANNEX I**).

6.2. Furthermore, an example of a Certificate to be issued by a State upon production of the insurance undertakings (Blue Cards), also included in Appendix B to the **IMO Guidelines**, is attached to this Circular (**ANNEX II**).

7. **Certification of ships according to Regulation (EC) No. 392/2009**

7.1 The Model Application Form used primarily for the certification of all ships under the Cyprus flag according to Regulation (EC) No. 392/2009 has been developed and is attached to this Circular (**ANNEX III**).

The payable fee for the issuing of the Certificate amounts to **60 Euro** for Cyprus ships and **150 Euro** for foreign ships calling at ports of the Republic of Cyprus.

\(^7\) Such as the guarantee of a bank or similar financial institution.
7.2. All Cyprus ships should apply to our Department in order to obtain the Certificate required under the Regulation submitting the Insurance Undertakings (Blue Cards) or proof of other financial security and remitting the fee. It is recalled that all Cyprus ships, should have the original Certificate on board by 31st December 2012.

Therefore, registered owners, registered bareboat charterers, managers and representatives of Cyprus ships are prompted to immediately apply to our Department for the issuance of the relevant Certificate. Applications may be submitted also by email at the address bunkersclc@dms.mcw.gov.cy.

7.3. As from 31st December 2012:

- **Cyprus ships** licensed to carry more than 12 passengers wherever these are around the globe falling within the scope of application of the Regulation (Article 2 of the Regulation), shall not be allowed to perform voyages/ shall be detained, unless they hold a valid Certificate under the Regulation.

- **Foreign ships** licensed to carry more than 12 passengers falling within the scope of application of the Regulation (Article 2 of the Regulation), calling ports in the Republic of Cyprus, shall not be allowed to enter or leave such a port unless they hold a valid Certificate under the Regulation.

It is recalled that such powers to control and or verify compliance of ships with the requirements of the Regulation and to prohibit the performance of voyages/ and or to detain the vessels, may be exercised by our Department under the relevant provisions of the Implementation of Community Regulations and Community Decisions Law of 2007 (Law 78(I)/2007, see particularly section 8).

8. Clarifications received from the International Group of P&I Clubs

The International Group of P&I Clubs (IG Clubs) recently provided our Department with the following relevant clarifications:

8.1. General Clarifications

- The IG Clubs would issue **non war risk blue cards** with regard to Regulation (EC) No 392/2009;

- The IG also stated that they would, exceptionally, provide a one-off undertaking that the IG Clubs will provide insurance cover for the replacement of mobility equipment as set out in Article 4 of the Regulation and will facilitate the provision of advance
payments to cover the immediate economic needs of passengers as envisaged by Article 6 of the Regulation.

8.2 Non War Risk Blue Cards

- The Clubs will be issuing **non war risk blue cards** in advance of 31 December 2012. The non war risk blue cards issued by Clubs will be based on a wording, which is in accordance with the reservation and guidelines adopted by the IMO Legal Committee in 2006;

- For information, non war risk blue cards will be issued for the entry into force of the Regulation on 31 December 2012 and those blue cards will have a duration period until Noon GMT 20 February 2013 since that is the start date of the new P&I policy year. **New blue cards** will then be issued for the period Noon GMT 20 February 2013 to Noon GMT 20 February 2014, and new **State certificates** will be needed accordingly (this is similar to the situation when the 2001 Bunkers Convention entered into force, but arises from the entry into force of the Regulation being only 7 weeks prior to the start of the next P&I policy year);

- The understanding of the International Group of P&I Clubs is that States will not enforce the insurance provisions of the 2002 Protocol to the Convention by means of the Regulation on non-EU/EEA registered vessels operating outside EU/EEA waters and not therefore calling at an EU/EEA port, but with passengers on board with a contract of carriage made in the EU/EEA, since it will be impossible to enforce the certification requirements on such vessels; (Cyprus agrees with this interpretation);

- All IG Clubs will ensure that the issue of **non war risk blue cards** for the Regulation will appear against each entered vessel on the Clubs’ websites that has been issued with such a blue card, in the same manner as is the case at present for Bunker Convention and CLC blue cards.

8.3 War Risk

- Some P&I Clubs of the International Group intend to provide the guarantees for **terrorism risks** under the Regulation (EC) No 392/2009 in reliance of alternative insurance schemes /arrangements[^8]. Some International Group Clubs will not provide the guarantees for terrorism risks under the Regulation though, and the operators of vessels entered for P&I cover with such Clubs and that are subject to the Regulation will therefore need **alternative arrangements** to be put in place. Operators should therefore contact their P&I Clubs to ensure that they are in a position to comply with the Regulation requirements.

[^8]: Presently the following 7 International Group P&I Clubs have decided to issue war risk Blue Cards: UK Club; Skuld; Steamship; the Standard Club; Shipowners Club; West of England; the Swedish Club.
As per recent developments in the insurance market and relevant State practice, the Cyprus Maritime Authorities hereby confirm that they will accept war – risk Blue cards issued by Safeguard Guarantee Company Ltd, as well as those issued by Shoreline Insurance Managers.

9. Penalties

Violation by any person of any of the obligations imposed pursuant to the provisions of Regulation (EC) No. 392/2009, may expose that person to penalties as provided by the Cyprus legislation currently in force.

The recipients of this Circular are advised to strictly abide by this Circular and the provisions of Regulation (EC) No. 392/2009 which is binding in its entirety and directly applicable in all Member States of the European Union/European Economic Area.

Andreas Chrysostomou  
Acting Director  
Department of Merchant Shipping

cc:  Permanent Secretary, Ministry of Communications and Works  
Permanent Secretary, Ministry of Foreign Affairs  
Attorney General of the Republic  
Diplomatic Missions and Honorary Consular Officers of the Republic  
Maritime Offices of the Department of Merchant Shipping abroad  
General Manager, Cyprus Ports Authority  
Inspectors of Cyprus ships  
Cyprus Bar Association  
Cyprus Shipping Chamber  
Cyprus Union of Shipowners  
Cyprus Shipping Association  
International Group of Protection & Indemnity Clubs, London  
Pancyprian Association of Owners of Professional Tourist Vessel
 Examples of insurance undertakings (Blue Cards) referred to in guideline 3

Blue Card issued by War Insurer

Certificate furnished as evidence of insurance pursuant to article 4bis of the Athens Convention relating to the Carriage of Passengers and their Luggage by Sea, 2002.

Name of Ship:
IMO Ship Identification Number:
Port of registry:
Name and Address of owner:

This is to certify that there is in force in respect of the above named ship while in the above ownership a policy of insurance satisfying the requirements of article 4bis of the Athens Convention relating to the Carriage of Passengers and their Luggage by Sea, 2002, subject to all exceptions and limitations allowed for compulsory war insurance under the Convention and the implementation guidelines adopted by the Legal Committee of the International Maritime Organization in October 2006, including in particular the following clauses: [Here the text of the Convention and the guidelines with appendices can be inserted to the extent desirable]

Period of insurance from: to:

Provided always that the insurer may cancel this certificate by giving three months 30 days written notice to the above Authority whereupon the liability of the insurer hereunder shall cease as from the date of the expiry of the said period of notice but only as regards incidents arising thereafter.

Date:

This certificate has been issued by: War Risks, Inc.
[Address]
As agent only for War Risks, Inc.

..........................................................
Signature of insurer
Blue Card issued by Non-War Insurer

Certificate furnished as evidence of insurance pursuant to article 4bis of the Athens Convention relating to the Carriage of Passengers and their Luggage by Sea, 2002

Name of Ship:

IMO Ship Identification Number:

Port of registry:

Name and Address of owner:

This is to certify that there is in force in respect of the above named ship while in the above ownership a policy of insurance satisfying the requirements of article 4bis of the Athens Convention relating to the Carriage of Passengers and their Luggage by Sea, 2002, subject to all exceptions and limitations allowed for non-war insurers under the Convention and the implementation guidelines adopted by the Legal Committee of the International Maritime Organization in October 2006, including in particular the following clauses: [Here the text of the Convention and the Guidelines with appendices can be inserted to the extent desirable].

Period of insurance from: to:

Provided always that the insurer may cancel this certificate by giving three months written notice to the above Authority whereupon the liability of the insurer hereunder shall cease as from the date of the expiry of the said period of notice but only as regards incidents arising thereafter.

Date:

This certificate has been issued by: PANDI P&I

[Address]

As agent only for PANDI P&I

...............................................................

Signature of insurer
ANNEX II to Circular No.70/2012

Model of certificate of insurance referred to in guideline 3

CERTIFICATE OF INSURANCE OR OTHER FINANCIAL SECURITY IN RESPECT OF LIABILITY FOR THE DEATH OF AND PERSONAL INJURY TO PASSENGERS

Issued in accordance with the provisions of Article 4bis of the Athens Convention relating to the Carriage of Passengers and their Luggage by Sea, 2002

<table>
<thead>
<tr>
<th>NAME OF SHIP</th>
<th>DISTINCTIVE NUMBER OR LETTERS</th>
<th>IMO SHIP IDENTIFICATION NUMBER</th>
<th>PORT OF REGISTRY</th>
<th>NAME AND ADDRESS OF CARRIER WHO ACTUALLY PERFORMS THE CARRIAGE</th>
</tr>
</thead>
</table>

This is to certify that there is in force in respect of the abovenamed ship a policy of insurance or other financial security satisfying the requirements of Article 4bis of the Athens Convention relating to the Carriage of Passengers and their Luggage by Sea, 2002.

Type of Security
..................................................................................................................................................................................
........................................................................................................................................................................................................
Duration of Security
..................................................................................................................................................................................
........................................................................................................................................................................................................
Name and address of the insurer(s) and/or guarantor(s)

The insurance cover hereby certified is split in one war insurance part and one non-war insurance part, pursuant to the implementation guidelines adopted by the Legal Committee of the International Maritime Organisation in October 2006. Each of these parts of the insurance cover is subject to all exceptions and limitations allowed under the Convention and the implementation guidelines. The insurers are not jointly and severally liable. The insurers are:

For war risks: War Risks, Inc., [address]

For non-war risks: Pandi P&I, [address]
This certificate is valid until ..........................................................................................

Issued or certified by the Government of ..........................................................................

(Full designation of the State)

OR

The following text should be used when a State Party avails itself of Article 4bis, paragraph 3:

The present certificate is issued under the authority of the Government of 
..........................................................................
(full designation of the State) by ........................................... (name of institution or organization)

At .......................... On .............................
(Place) (Date)

..........................................................................................................................
(Signature and title of issuing or certifying official)

Explanatory Notes:

1. If desired, the designation of the State may include a reference to the competent public authority of the country where the certificate is issued.
2. If the total amount of security has been furnished by more than one source, the amount of each of them should be indicated.
3. If security is furnished in several forms, these should be enumerated.
4. The entry “Duration of Security” must stipulate the date on which such security takes effect.
5. The entry “Address” of the insurer(s) and/or guarantor(s) must indicate the principal place of business of the insurer(s) and/or guarantor(s). If appropriate, the place of business where the insurance or other security is established shall be indicated.
MODEL APPLICATION FOR ISSUING A CERTIFICATE UNDER
REGULATION (EC) 392/2009

to be submitted, as the case may be, either by the Authorised Legal
Representative of the shipowner/ or by an empowered Officer of the
Shipowning Company/ or by an empowered Officer of the Shipmanagement
Company/ or by the Bareboat Charterer

[Letterhead of the Applicant*]

[Date]

Director
Department of Merchant Shipping
Limassol

Dear Sir,

Subject: Issue of a Certificate of Insurance or other Financial Security in
respect of Liability for the Death of and Personal Injury to Passengers with regard to [Vessel's Name],[Call Sign],[RCS Number, if known]

1. We wish to refer to the provisions of the European Union Regulation (EC) No. 392/2009 on the liability of carriers of passengers by sea in the event of accidents and to Article 4bis of the 2002 Athens Convention Relating to the Carriage of Passengers and their Luggage by Sea ("the 2002 Athens Convention") and to request on behalf of [Enter Name of Company in whose ownership the vessel is registered] (hereinafter referred as the “Company”), the issue of a Certificate of Insurance or other Financial Security for the Death of and Personal Injury to Passengers (hereinafter referred to as the “Certificate”) in respect of the subject vessel duly registered [in the Register of Cyprus Ships] [under the Cyprus flag], [under the flag of ........] in the ownership of the said Company.

2. For this purpose, in accordance with the relevant IMO Reservations and Guidelines of 19 October 2006 which have become binding under Regulation (EC) No. 392/2009 we enclose herewith:

* To be printed on the official letterhead of the Applicant.
(a) A Certificate Furnished as Evidence of Insurance Pursuant to Article 4bis of the 2002 Athens Convention covering war risks issued by [Enter the name of the Assurance Association issuing the certificate] on the [date of issue of the Evidence], attesting that there is in force in respect of the subject vessel a policy of insurance covering war risks for the period between [Cover commencement date] and [Cover expiry date];

(b) A Certificate Furnished as Evidence of Insurance Pursuant to Article 4bis of the 2002 Athens Convention covering non war risks issued by [Enter the name of the Assurance Association issuing the certificate] on the [date of issue of the Evidence], attesting that there is in force in respect of the subject vessel a policy of insurance covering non war risks for the period between [Cover commencement date] and [Cover expiry date];

(c) [The amount of Euro 60 for the issuing of the Certificate for Cyprus ships].

[The amount of Euro 150 for the issuing of the Certificate for foreign ships calling at ports of the Republic of Cyprus].

3. We have been instructed to declare on behalf of the said Company that it undertakes to immediately notify you in the event of any changes, alterations or other reasons whatsoever which may cancel, cause or constitute the Evidence null and void and that it further understands that the Certificate will cease to be valid as from the time the Evidence ceases to be in force. In such eventuality the Company undertakes to forthwith return to you the Certificate.

4. Furthermore, the Company undertakes to return, within 15 days, the Certificate to you or deposit it with the nearest Diplomatic Mission or Honorary Consular Officer of the Republic of Cyprus, for onwards transmission to you, in case:

(a) the subject vessel ceases to be registered in the ownership of the Company;

(b) the Certificate has been terminated.

Yours faithfully,